

# **Kyrgyz Republic: Pilot Program for Climate Resilience**

## **TERMS OF REFERENCE FOR THE 1<sup>st</sup> JOINT MDB MISSION**

Preparation of a Strategic Pilot Program for Climate Resilience (PPCR Phase I)

**18 – 22 April 2016, Bishkek**

### **1. CONTEXT**

In March 2015, the Government of Kyrgyz Republic submitted an expression of interest (“EoI”) to the Climate Investments Funds (“CIF”) to participate as a pilot country in the Pilot Program for Climate Resilience (“PPCR”). The EoI was subsequently approved by the CIF Sub-Committee on 14 May 2015. The approval allocates USD 1.5 million of technical assistance grant resources to prepare a Strategic Program for Climate Resilience (“SPCR” or the “Programme”), a plan to mobilise and leverage finance for climate resilience in key economic sectors, from a variety of sources, including PPCR, MDB finance, climate finance mechanisms (incl. GEF, GCF), and development partners. The SPCR preparation grant will be executed by the Government of Kyrgyz Republic, in cooperation with the Multilateral Development Banks (“MDBs”) – the European Bank for Reconstruction and Development (“EBRD”) as the lead MDB for PPCR Phase I, the Asian Development Bank (“ADB”), and the World Bank (“WB”).

The main goal of the Kyrgyz Republic’s participation in the PPCR is to scale-up climate resilience actions and foster transformational change via the systematic integration of climate impact and risk management considerations into national development policies, investment planning, and programming, as well as strengthened national and sub-regional capacity. Building on the strategic thinking on climate resilience priorities carried out in-country as outlined in the Resolution of the Government “*On Approval of Priority Directions for Adaptation to Climate Change in the Kyrgyz Republic till 2017*”, it is envisaged that the PPCR process will provide a platform to support new and ongoing climate-resilience initiatives, while leveraging funding and minimising duplication. The PPCR process will continue to identify and build on the comparative advantages of relevant stakeholders in the country including government, bilateral and multilateral donor agencies, civil society, private sector, academia, and think tanks in creating a coherent and participatory response to climate change. The PPCR will set the stage for a broader climate change programme in the Kyrgyz Republic, to allow the Government to optimise and leverage financing opportunities from various sources (including private sector and civil society) in a way that best meets its strategic and programmatic needs.

A Joint MDB Scoping Mission was mobilised in 19-22 October in Bishkek to initiate a dialogue with the Government and its primary stakeholders to identify and plan the activities that will enable the sound preparation of the SPCR. As confirmed during the Scoping Mission<sup>1</sup>, the PPCR in the Kyrgyz Republic will be carried out in two phases. During phase I of the PPCR (targeted for less than 12 months), the Kyrgyz Republic will (i) undertake institutional analysis in order to inform decisions on

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<sup>1</sup> Aide memoire from the Scoping Mission can be found using [this](#) link.

the longer-term capacity development needs of the Kyrgyz Government in the area of climate resilience strategic planning, (ii) build essential capacities for SPCR supervision, monitoring, and delivery, and (iii) undertake preparatory analytical work (including defining a set of criteria for a transparent prioritisation process) to identify priority investments within the broader context of the Kyrgyz Republic National Sustainable Development Strategy to help the country embark upon a climate resilient development path.

As the primary outcomes of the PPCR phase I activities, the Kyrgyz Republic will develop institutional capacity for SPCR delivery, and beyond for the mainstreaming of resilience into development planning and implementation, addressing priority capacity development needs and institutional gaps; and develop investment pipelines for the implementation phase (phase II) of the PPCR and beyond. By the end of phase I, the Government will be ready to submit the SPCR together with the financing plan to the PPCR Sub-Committee to request funding for phase II of the PPCR. The two phases may overlap with early investments in capacity building under phase I continuing into subsequent years.

Following CIF AU approval of the \$1.5 million SPCR Preparation Grant Request (Annex 1) and fielding of a team of international and national consultants, the MDBs will field a first Joint MDB Mission to the Kyrgyz Republic from 18 to 22 April 2016 in order to assist the Government of the Kyrgyz Republic in putting in place a clear and collaborative process for the formulation of the SPCR and to carry out PPCR phase I activities as identified during the Scoping Mission and subsequently presented in the Grant Request. These Terms of Reference (“ToR”) specify the objectives and expected outcomes of the PPCR First Joint MDB Mission. The mission will engage numerous bilateral and international donors as well as civil society organisations (“CSOs”), private sector, academia, research institutions, national and sub-national agencies and stakeholders active in the Kyrgyz Republic.

## **2. MISSION OBJECTIVES AND EXPECTED OUTCOMES**

The main objective of the PPCR First Joint MDB Mission is to commence the process of formulating the Strategic Programme for Climate Resilience (SPCR), through a participatory and inclusive consultation process with key stakeholders, in order to build consensus on priority activities for Phase I and II. The mission will identify strategic actions to promote an enabling environment for climate resilience, including institutional, regulatory, planning, budgetary and financial aspects.

The Joint MDB Mission will be hosted by the Government of the Kyrgyz Republic (the State Agency for Environmental Protection and Forestry as PPCR Focal Point), and will actively engage the spectrum of government ministries, committees and agencies (as appropriate) as well as development partners, civil society organisations and climate finance mechanisms.

Key tasks to be performed by the Joint MDB Mission will include:

- (i) firming up country ownership of the PPCR process through broad inter-agency participation;
- (ii) evaluating the activities, programmes and projects that have been completed, are on-going or under preparation that address climate change adaptation, analysing their achievements and challenges;

- (iii) identifying the longer-term capacity development needs of the Kyrgyz authorities in the area of climate resilience strategic investment planning (e.g., data, tools and technical assistance needs, skill mix and staffing required, institutional arrangements);
- (iv) developing rationale and criteria for identifying priority government sectors and climate resilience actions, with a focus on project development and implementation during Phase II; and
- (v) agreeing on the scope, cost and the necessary institutional arrangements for the SPCR formulation

Under the coordination and guidance of the Kyrgyz authorities, the Joint MDB Mission will organise a number of bilateral meetings, focus group meetings as well as workshops, from which input and recommendations for priority actions needed for climate resilience (as part of the SPCR) will be sought. The meetings and workshops will include the participation of government ministries and agencies, civil society organisations, private sector and other development partners.

The SPCR is envisioned as a strategic document that strengthens and is articulated with the Kyrgyz Republic National Sustainable Development Strategy (under revisions) and the Priority Directions for Adaptation to Climate Change in the Kyrgyz Republic.

Thematic discussions with key stakeholders to explore specific ideas for the SPCR will be organised, which will build on initial conversation held in October 2015. The thematic discussions will be co-chaired by a Government of the Kyrgyz Republic and an MDB/ bilateral/ international partner and may cover such topics as:

- (i) Institutional arrangements for achieving and financing climate resilient development activities and investments (Climate Finance Secretariat);
- (ii) Investment and capacity building needs, including:
  - Agriculture, land management and food security;
  - Energy security;
  - Integrated Water Resource Management (basin-wide to municipal utilities);
  - Hydro-meteorological forecasting and disaster management;
  - Social development, poverty and livelihoods/ Public health;
  - Forestry and biodiversity; and
  - Climate resilient transport infrastructure;
- (iii) Effective stakeholder engagement in SPCR implementation:
  - Role of civil society organisations in promoting climate resilient communities in the Kyrgyz Republic; and
  - Private sector engagement in promoting climate resilient development. Risks and opportunities arising from the process of adaptation and climate resilience.

Joint MDB Mission activities will benefit from the preliminary stakeholder scoping and advanced analytical work already undertaken, including national priority directions and programs, and the PPCR noted by the Kyrgyz Republic in its expression of interest.

The mission will work to establish a platform for coordinated work among development partners, the private sector, civil society organisations, and government with the aim of formulating strategic approach to intervention. The SPCR, and its respective portfolio of priority investments, will focus on promoting the integration of climate resilience into development planning processes and both the national and sectoral levels. Specifically, the expected outcomes from the Joint MDB Mission are:

- (i) identification of sectoral priorities and capacity gaps to address through climate resilient development (including agreement on the scope of work for the sector analysis and investment pipeline development under the Preparation Grant);
- (ii) recommendations on potential synergies between PPCR and on-going and planned climate change adaptation initiatives in-country (proposal for a coordinated approach to foster complimentary efforts); and
- (iii) establishment of the framework SPCR preparation and implementation (as well as the use of other sources of climate resilience finance<sup>2</sup>), including appropriate institutional set-up and modalities to be followed by all stakeholders.

The expected outputs from the Joint MDB Mission may be summarised as follows:

- (i) Aide Memoire, containing a key agreements reached, and a detailed work plan for the design and implementation of the SPCR as well as key activities of the PPCR Phase I; and
- (ii) Initial outline/ draft SPCR including preliminary/ indicative Climate Adaptation Investment Plan.

The MDBs will field a subsequent mission in summer 2016 to discuss progress on SPCR development.

### **3. PREPARATORY WORK FOR JOINT MDB MISSION**

Prior to fielding the Joint MDB Mission, a number of preparatory activities will be undertaken to ensure that PPCR programming is anchored in an inclusive and participatory process. Dialogue has been established with government, development partners, donor agencies, civil society and other relevant stakeholders during the course of the Joint Scoping Mission.

#### **3.1 Mission coordination:**

- a. Government and MDBs to confirm the Joint MDB Mission ToR
- b. MDB Focal Points to brief respective Country Office Representatives about the PPCR developments and mission ToR
- c. Government Focal Points to arrange mission meetings with key Ministries, National Agencies and Stakeholders to discuss key mission issues

#### **3.2 Early consultations ahead of the mission:**

- a. Government Focal Points will confirm that the Joint MDB Mission team seeks meetings with stakeholders as per the agenda below, with the objective of discussing the key topics

#### **3.3 Announcement of the Joint MDB Mission:**

- a. Government Focal Point will send notification to the CIF Administrative Unit confirming the mission

#### **3.4 Scoping work:**

- a. Inventory of on-going and planned climate resilience activities and investments, including discussion of their climate vulnerability

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<sup>2</sup> e.g. Green Climate Fund, Global Environment Facility, bilateral donors, etc.

- b. Proposed draft criteria for investment selection, for discussion during mission
- c. Establish synergies between the PPCR process and the process for the formulation of the Kyrgyz Republic National Sustainable Development Strategy (currently under revision)

#### 4. MISSION PROGRAMME

The Joint MDB Mission will last five (5) days. The proposed mission schedule is as follows:

Monday	Planning meetings with the Kyrgyz authorities and consultants
Tuesday	Thematic meetings with key stakeholders: <ul style="list-style-type: none"> <li>- Institutional arrangements for SPCR development and implementation (am)</li> <li>- Consultations at national and sectoral levels, and on specific climate vulnerability issues, information gaps, priority investments and capacity building needs (pm)</li> </ul>
Wednesday	Thematic meetings with key stakeholders: <ul style="list-style-type: none"> <li>- Consultations at national and sectoral levels, and on specific climate vulnerability issues, information gaps, priority investments and capacity building needs</li> <li>- Knowledge and learning from climate resilient activities and investment to date.</li> </ul>
Thursday	Thematic meetings with key stakeholders: <ul style="list-style-type: none"> <li>- Focus group workshop with representatives of the development partners and climate finance mechanisms (am)</li> <li>- Civil society stakeholder workshop (pm)</li> </ul>
Friday	Meeting with the PPCR Focal Points to: <ul style="list-style-type: none"> <li>- Clarify the scope and details of the proposed activities of the PPCR Phase I</li> <li>- Prepare outline/ draft SPCR</li> </ul>
Saturday-Sunday	Field visits (optional)

Full agendas for the bilateral meetings and workshops will be developed in advance of the Joint MDB Mission.

#### 5. MISSION COMPOSITION

MDB engagement for the Joint MDB Mission is coordinated by EBRD, and includes participation by ADB and WB. Logistical support in the Kyrgyz Republic will be provided by consultants. International and bilateral organisations are expected to participate on the mission in a consultative and/or associate role.

Key mission members from the MDBs are:

<b>European Bank for Reconstruction and Development (EBRD)</b>	<ul style="list-style-type: none"> <li>• Head of EBRD mission in Kyrgyz Republic</li> <li>• Craig Davies, Senior Manager, Climate Change Adaptation</li> <li>• Marta Modelewska, Policy Manager, Sustainable Resource</li> </ul>
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	<p>Initiative</p> <ul style="list-style-type: none"> <li>• Nurlan Jumaliev, Municipal and Environmental Infrastructure Analyst</li> </ul>
<b>Asian Development Bank (ADB)</b>	<ul style="list-style-type: none"> <li>• Head of ADB mission in Kyrgyz Republic</li> <li>• Cinzia Losenno, Senior Environment Specialist (Climate Change Adaptation)</li> <li>• Nathan Rive, Climate Change Specialist</li> <li>• Almaz Asipjanov, Consultant</li> </ul>
<b>World Bank (WB)</b>	<ul style="list-style-type: none"> <li>• WB Country Manager, Kyrgyz Republic</li> <li>• Kanta Kumari Rigaud, Lead Environmental Specialist, Climate Change Group – <i>TBC</i></li> <li>• Philippe Ambrosi, Senior Environmental Economist</li> <li>• Angela Armstrong, Senior Operations Officer – <i>TBC</i></li> <li>• Tolkun Jukusheva, Operations Officer</li> </ul>

## 6. LIST OF STAKEHOLDERS EXPECTED TO PARTICIPATE IN THE JOINT MDB MISSION

*NB this list is non-exhaustive and may be augmented/adjusted in advance of the mission.*

### **Kyrgyz Republic Ministries and Agencies:**

- Ministry of Economy of the Kyrgyz Republic
- Ministry of Emergency Situation of the Kyrgyz Republic, including Kyrgyzhydromet – National Agency for Hydrometeorology under the Ministry of Emergency Situations of the Kyrgyz Republic
- Ministry of Finance of the Kyrgyz Republic
- Ministry of Public Health of the Kyrgyz Republic
- Ministry of Transport and Communication of the Kyrgyz Republic
- Ministry of Agriculture and Land Reclamation of the Kyrgyz Republic
- Prime Minister’s Office
- State Agency of Architecture, Construction and Housing and Communal Economy under the Government of the Kyrgyz Republic (incl. Department of Drinking Water Supply and Sanitation Development)
- State Agency on Environment Protection and Forestry
- National Statistical Committee of the Kyrgyz Republic

### **Development Partners & International Organisations:**

- DFID
- Embassy of Finland
- Embassy of Germany/ GIZ
- Embassy of Switzerland/ SECO and SDC
- EU Delegation (plus representatives of DEVCO/IFCA)

- FAO
- JICA (Japan International Cooperation Agency)
- KFW
- KOIKA
- OECD
- UNDP
- UNECE
- UNEP
- USAID
- WMO
- World Food Programme

**Climate Finance Mechanisms:**

- Climate Investment Funds (CIF) Admin Unit
- Green Climate Fund (GCF) Secretariat
- Global Environment Facility Secretariat (GEF SEC)

**Civil Society Organisations:**

- Camp Alatoo
- Climate Action Network of Kyrgyzstan (CANK)
- Climate Change Centre
- Fluid PF
- Kyrgyz Association of Forest and Land Users
- Mountain Partnership Secretariat
- MSDSP KG, Aga Khan Foundation
- Regional Environmental Centre for Central Asia
- Regional Mountain Centre
- UNISON