

CLIMATE INVESTMENT FUNDS

PPCR/SC.8/CRP.8
June 29, 2011

Meeting of the PPCR Sub-Committee
Cape Town, South Africa
June 28 and 29, 2011

REVISED PROPOSAL FOR THE PREPARATION OF INDEPENDENT TECHNICAL REVIEWS OF PPCR AND SREP INVESTMENT PLANS

(as revised by the SREP Sub-committee at its meeting on June 21, 2011)

Proposed PPCR Sub-Committee Decision

The PPCR Sub-Committee reviewed document PPCR/SC.8/10, *Proposal for the Preparation of Independent Technical Reviews of PPCR and SREP Investment Plans*, and approves the proposed procedures. The Sub-Committee agrees that at the first Sub-Committee meeting of each calendar year, it will consider the content of quality reviews that have been submitted in the last 12 month period based on an overview prepared by the CIF Administrative Unit, in collaboration with the MDB Committee, and will review the agreed procedures with a view to revising them, if necessary. The Sub-Committee agrees that resources to finance the expert review should be included in the resources available through the CIF Administrative Budget for country programming, and requests the SCF Trust Fund Committee to enhance funding to cover the costs of the reviews when it considers the proposal for the FY12 CIF Administrative Budget.

BACKGROUND

1. The SCF Trust Fund Committee (TFC) agreed at its November 2010 meeting that a focused independent technical review of proposed investment plans and strategies proposed for funding under the SCF targeted programs could contribute to enhancing the quality of the plans and strategies. It requested the CIF Administrative Unit, in collaboration with the MDB Committee, to prepare a proposal for the process and criteria for the preparation of an independent technical review of SCF investment plans and strategies. It also agreed that the proposal should explore the costs of the review and propose how resources can best be made available to cover such costs.¹
2. Further to this request, the CIF Administrative Unit, in collaboration with the MDBs, prepared a proposal for preparing the quality reviews which was circulated for approval by mail to the SCF Trust Fund Committee on March 29, 2011, for approval by mail. A number of comments were received from Members of the Trust Fund Committee on the proposal which led the Administrative Unit to conclude that the proposal would need to be revised and reviewed again before it could be approved. One set of comments pertaining to the reviews of the FIP plans proposed an alternative approach to that proposed in the paper. Other comments were for revisions that could be incorporated in the original proposal. The comments received are posted on the CIF website.²
3. The attached paper contains the proposal as revised to respond to the comments received from Trust Fund Committee members. It is proposed that this proposal be followed for purposes of the PPCR and SREP. It is also proposed, since it is not clear that one set of procedures can apply to all three targeted programs under the SCF, that the proposal be reviewed and approved by each of the Sub-Committees.
4. A separate proposal for the FIP is being submitted to the FIP Sub-Committee. This proposal provides options to reflect the alternative proposal submitted by a Sub-Committee Member.
5. For the investment strategies submitted for endorsement by the meetings of the Sub-Committees being held in June 2011, the interim measures proposed by the MDB Committee were followed, taking into account to the extent possible the comments submitted by members of the SCF Trust Fund Committee.³

¹ See paragraphs 6 and 18 of the summary of the meeting, available at <http://www.climateinvestmentfunds.org/cif/sites/climateinvestmentfunds.org/files/Summary%20of%20SCF%20Co-Chairs%20November%202010.pdf>

² The comments are posted on the CIF website under SCF Decisions by Mail (http://www.climateinvestmentfunds.org/cif/scf_decisions_by_mail).

³ In accordance with the interim measures, the review process was initiated by the country and the MDBs by agreeing upon an expert to undertake the review. The resume of the proposed reviewer was submitted to the CIF Administrative Unit. The country and MDBs also prepared terms of reference based on the generic terms contained in annex C. The CIF Administrative Unit circulated this information to the MDB Committee for approval on a 24 hour, no objection basis. Once approved by the MDB Committee, the information was circulated to the Sub-Committee for clearance, on a no objection basis, within 48 hours of circulation. After the nominee was confirmed by the Sub-Committee, the CIF Administrative Unit began contracting the expert. Upon successful hire, the expert was introduced to the MDB focal points, which facilitated the review process.

PROCESS FOR THE PREPARATION OF AN INDEPENDENT QUALITY REVIEW

Principles and Objectives

6. As agreed by the SCF Trust Fund Committee in November 2011, an independent quality review will be undertaken for PPCR Strategic Programs for Climate Resilience and SREP Investment Plans (hereinafter referred to as “investment plans”) under the SCF. Such a review should be independent and part of the process of developing these plans. The review should:

- a) add value to the design process of the investment plan;
- b) be part of the country-led preparation process of an investment plan;
- c) reflect the objectives and investment criteria of the relevant program under the SCF; and
- d) provide knowledge and experience for interested stakeholders, including the members and observers to the SCF governing bodies.

7. It is recognized that the investment plans are country-owned. The main objective of the quality review is to support the development of a high quality investment plan and ensure that investment plans meet the objectives, principles and criteria of the relevant programs. The review will be carried out by an independent expert and should facilitate the process of endorsement. The review would focus on technical, social and environmental aspects for quality enhancement.

Process Overview

8. PPCR Strategic Programs for Climate Resilience and SREP Investment Plans will be subject to an independent quality review. This review should complement the existing quality assurance procedures of the multilateral development banks (MDBs).⁴

9. Normally, one expert reviewer will be appointed from a roster of experts to undertake the review. However, upon request by the country, two experts may be appointed on the understanding that the total cost for the experts will not exceed \$10,500. The reviewer will be identified by the pilot country and the relevant MDBs early in the preparatory process of the investment plan. The review will consist of the following:

- a) The reviewer will review the first complete draft of the investment plan in accordance with the criteria contained in annex A and prepare a review with recommendations for consideration by the pilot country and the relevant MDBs in the preparation of the final version of the investment plan.

⁴ Such procedures usually include decision meetings (a formal management led review with participation of independent reviewers), quality enhancement reviews (informal meetings of independent reviewers and experts to discuss the plan), public disclosure and consultations, as well as multiple reviews of individual projects.

- b) The country and the MDBs may request a meeting with the independent reviewer to discuss the review.
- c) The country and the MDBs will prepare a note that describes how the suggestions and recommendations from the review have been considered in the final document. They may decide to share this note with the reviewer and, if required, they may also choose to revise the note after any discussion with the reviewer.
- d) The review and the note will be submitted to the relevant Sub-Committee together with the proposed investment plan when it is submitted for endorsement.

Establishment of a roster of experts

10. For the PPCR and the SREP, the CIF Administrative Unit will establish and maintain a roster of expert reviewers.

11. In establishing the rosters for the PPCR and SREP, the eligibility requirements described in Annex B will be applied. The CIF Administrative Unit will:

- a) receive and screen applications, and forward an initial roster of experts who meet the criteria to the MDB Committee with a request that the committee agree to the initial roster;
- b) send an MDB-agreed initial roster to the relevant Sub-Committee for approval no later than September 1, 2011;
- c) maintain a database of the agreed roster of experts that will be available through the CIF website;
- d) keep an open online call for experts interested in becoming part of the roster.

12. Recognizing that there will be an open online call for experts, applications of experts received after the roster is established will need to be vetted and approved for inclusion in the roster in accordance with procedures similar to the steps in paragraph 11 above. That is, the CIF Administrative Unit will receive and screen applications, will forward them to the MDB Committee to agree on their inclusion in the roster, and will submit the resumes of the experts, to the SREP Sub-Committee for approval through a decision by mail.

Appointment of the reviewer

13. The process to appoint an expert to prepare a review should be initiated as early as possible. To this end, the pilot country and MDBs will select an expert reviewer from the relevant roster and inform the CIF Administrative Unit of the selection. The CIF Administrative Unit will circulate the terms of reference and résumé of the proposed reviewer to the MDB

Committee for approval. In appointing experts, pilot countries and MDBs should avoid any conflict of interest that may arise from selecting the reviewer.⁵

14. Should a roster not yet be established when a review is requested, the country and the MDBs will agree upon a qualified expert to undertake the review and notify the CIF Administrative Unit. The CIF Administrative Unit will submit the expert's resume and proposed terms of reference to the MDB Committee for its agreement. Thereafter, the resume and terms of reference will be submitted to the Sub-Committee for approval on a no objection basis within five working days.

15. The pilot country and MDBs will develop the terms of reference for the review on the basis of generic terms of reference.

16. With regards to an approved request for a second review, as described in paragraph 27 below, the procedures identified in paragraphs 13-14 above will also be followed.

Responsibilities of the reviewer

17. The pilot country and the MDBs will decide on the length of the appointment and specify this length and period within the terms of reference.

18. During this time, the responsibilities of the reviewer will include:

- a) conduct a review of the first complete draft version of the investment plan in accordance with the criteria contained in Annex A and using the template contained in Annex D.
- b) submit the review to the pilot country, the relevant MDBs, and CIF Administrative Unit.
- c) discuss with representatives from the government and MDBs the findings of the review and, if necessary, submit a final version of the review after this discussion has taken place. The purpose of this meeting will be to advance understanding of how the findings of the review may be incorporated into the investment plan.

19. The independent reviewer will have the following obligations:

- a) to work in his or her personal capacity and perform duties in an objective, neutral and professional manner;
- b) to disclose any potential conflict of interest relating to review activities;
- c) if requested by MDBs, to participate in MDB review meetings;
- d) to protect any confidential information provided in the course of the review both during and after the term of service.

⁵ A potential conflict of interest exists whenever a reviewer, his or her family, or an associated entity of the reviewer possesses or appears to possess a financial or other interest in the outcome of the investment plan.

Responsibilities of pilot countries and MDBs

20. Pilot countries and MDBs should involve the reviewer as early as feasible in reviewing the investment plan so that the review can be useful in shaping the final plan.
21. After selecting the expert reviewer, pilot countries and MDBs will agree with the reviewer on the terms of reference for the review as well as issues relating to the conduct of the review.
22. The country and MDBs will forward the terms of reference to the CIF Administrative Unit so that this unit may proceed with the administrative arrangements to contract the reviewer.
23. Pilot countries and MDBs will share the complete draft investment plan with the reviewer. The MDBs may choose to invite the reviewer to participate in any MDB review meetings.
24. After receiving the review, pilot countries and MDBs will consider its findings and prepare a note that describes how the findings and recommendations have been considered in the final document. They may decide to share this note with the reviewer and, if deemed necessary, they may request a meeting with the reviewer to discuss the review.
25. The country and the MDBs will finalize the investment plan, taking into consideration the findings and recommendations from the review.
26. The review and the country's note responding to the review should be submitted to the relevant Sub-Committee together with the investment plan when it is submitted for endorsement.
27. In the event that the review is considered to be unsatisfactory by the pilot country and/or the MDBs, a second review may be requested, subject to approval by the MDB Committee. To this end:
 - a) Pilot countries, MDBs and the reviewer will make all efforts to ensure a thorough review whose main objective is to support the development of high quality investment plans that meet the objectives, principles and criteria of the relevant program;
 - b) If this is not achieved, the pilot country and MDBs will inform the CIF Administrative Unit that they consider the product of the reviewer to be unsatisfactory, and that they wish a second review to be carried out. The request should specify the reasons why a second review is sought;
 - c) The CIF Administrative Unit will inform the MDB Committee and will add the request for a second review to the agenda of the next meeting of this committee;
 - d) The MDB committee will consider the reasons for the request for a second review and, if agreed, approve it. The second review, to be prepared by a different expert, will be subject to the process referred to in paragraph 9 above;

- e) The review considered to be unsatisfactory together with an explanation of why it was considered to be so will be submitted to the Sub-Committee together with the second review and the proposed investment plan when it is submitted for endorsement.

Role of the CIF Administrative Unit

28. The CIF Administrative Unit will be responsible for the administrative arrangements described in this paper for confirming and contracting the expert agreed upon by the government and MDB to undertake the technical review. This includes, among other things:

- a) establishing and maintaining a roster of experts;
- b) circulating the terms of reference and resume of a reviewer from the roster proposed by the government and the MDBs to the MDB Committee for approval;
- c) pending the establishment of the roster, circulating the resume and terms of reference for the reviewer to the Sub-Committee for approval after MDB Committee agreement;
- d) contracting the expert reviewer;
- e) performing other administrative tasks related to the contracting of the reviewer.

29. Once the appointment of the reviewer has been approved, the CIF Administrative Unit will make publicly available the expert's name on the CIF website.

30. For the first Sub-Committee meeting of each calendar year, the CIF Administrative Unit, in collaboration with the MDB Committee, will submit an overview of the quality reviews that have been submitted in the last 12 month period.

Budgetary issues

Expenses

31. Expenses to undertake the review will include the following:

- a) expert review fee
- b) if required, and on an exceptional basis, travel expenses.

32. With a view to promoting efficiencies, interaction with the reviewer as well as the participation of the reviewer in any MDB led review meeting should be done, whenever possible, by using audio/video conferences. A country visit may be considered on an exceptional basis.

33. Costs for an individual review will depend on the agreed daily fee of the reviewer taking into account the expert's qualifications and the length of the review. An estimate of fees for each review is \$3,500 to \$7,000, depending on the length of the contract.

Source of Funding

34. It is proposed that resources to finance the expert review be included in the resources available through the CIF Administrative Budget for country programming. The pool of country programming funds requested through the CIF business plan and associated budget was established to fund the support of the MDBs to country-led preparation of strategic investment frameworks including the participatory processes, capacity building and technical assistance needs associated with these frameworks. These funds could be enhanced to cover the costs of the independent reviews, and the CIF Administrative Unit would need to be authorized to draw upon the funds to finance the independent experts. Resources for this purpose will be proposed in the FY12 CIF Administrative Budget.

Review

35. At the first Sub-Committee meeting of each calendar year, the Sub-Committee will consider the content of quality reviews that have been submitted in the last 12 month period based on an overview prepared by the CIF Administrative Unit, in collaboration with the MDB Committee, and will review the agreed procedures with a view to revising them if necessary.

Annex A: Criteria for Undertaking the Review

In undertaking the review of an investment plan, expert reviewers will assess whether the investment plan:

General

- a) complies with the principles, objectives and criteria of the relevant program as specified in the design documents and programming modalities
- b) takes into account the country capacity to implement the plan
- c) has been developed on the basis of sound technical assessments
- d) demonstrates how it will initiate transformative impact
- e) provides for prioritization of investments, adequate capturing and dissemination of lessons learned, and monitoring and evaluation and links to the results framework
- f) has been proposed with sufficient stakeholder consultation and provides for appropriate stakeholder engagement
- g) adequately addresses social and environmental issues, including gender
- h) supports new investments or funding additional to on-going/planned MDB investments
- i) takes into account institutional arrangements and coordination
- j) promotes poverty reduction
- k) considers cost effectiveness of investments.

Specific to each program

PPCR

- a) Climate risk assessment: The SPCR has been developed on the basis of available information on the assessment of the key climate impacts in the country; the vulnerabilities in all relevant sectors, populations and ecosystems; and the economic, social and ecological implications of climate change impacts.
- b) Institutions/ co-ordination: The SPCR specifies the coordination arrangements to address climate change: cross-sectoral; between levels of government; and including other relevant actors (e.g., private sector, civil society, academia, donors, etc).
- c) Prioritization: The SPCR has adequately prioritized activities taking into account relevant climate/risks and vulnerabilities and development priorities, sectoral policies; ongoing policy reform processes and existing, relevant activities and strategies.
- d) Stakeholder engagement/ participation: The SPCR has identified and addressed the needs of highly vulnerable groups.

SREP

- a) Catalyze increased investments in renewable energy in total investment: The investment plan describes how SREP investments will attract other public and private finance and lead to replication through demonstration effects, institutional learning, and increased investor confidence. The investment plan should leverage additional resources from non-SREP sources, including lending operations of MDBs, complementary funds from other developmental partners such as bilateral, public sector resource allocations, and private sector commercial investments.
- b) Enabling environment: The investment plan presents the country's long term commitment to promoting renewable energy as part of its energy sector strategies and energy access goals. The investment plans also demonstrates how SREP support would assist pilot countries in strengthening their policies and institutions with a view towards enhancing the enabling environment for renewable energy investments.
- c) Increase energy access: Proposals for SREP funding result in increased energy access through the use of renewable energy by addressing in a programmatic manner the main barriers to expanding access.
- d) Implementation capacity: Programs will be executed through government and sub-sovereign agencies, financial intermediaries, private sector or civil society organizations. Programs will build local and national implementation capacity and institutions. Programs should address the viability of the proposed implementation model, including models to engage the private sector.
- e) Improve the long-term economic viability of the renewable energy sector: Funding should help provide reasonable return on investment so that renewable energy technology deployment is sufficiently attractive to bring in private sector participation, where feasible. The investment plan presents the country's strategy for private sector development in the renewable energy sector, particularly in terms of growth in enterprises in renewable energy generation, installation, and operation and maintenance services.
- f) Transformative impact: The investment plan demonstrates how it will initiate transformative change in achieving national-scale outcomes and the delivery of SREP aims and objectives.

Annex B: Eligibility Requirements for Expert Reviewers

Experts proposed for inclusion in the roster should meet the following eligibility requirements:

- a) University degree in the fields of economics, environmental science, forestry, engineering or other related discipline.
- b) Demonstrated experience with public policy in developing countries.
- c) Demonstrated experience with mitigation and/or adaptation technologies and practices.
- d) Demonstrated private sector experience or understanding of the private sector.
- e) Language proficiency in English.
- f) The rosters should include experts with expertise for the relevant program but as a whole, the roster should include, among other things, a diversity of perspectives and knowledge, and experience in gender issues. The roster should include experts from both developed and developing countries.
- g) For the PPCR roster, demonstrated experience in developing and implementing adaptation policies and investment projects in developing countries.
- h) For the SREP roster, experience in economics is required. Demonstrated experience in developing and implementing renewable energy policies and investment projects in developing countries is also required.

Annex C

GENERIC TERMS OF REFERENCE

INDEPENDENT TECHNICAL REVIEW OF THE [INVESTMENT PLAN] [STRATEGIC PROGRAM FOR CLIMATE RESILIENCE] OF [COUNTRY]

Background and introduction

1. The Climate Investment Funds (CIF) are comprised of two new funds, the Clean Technology Fund and the Strategic Climate Fund. The CIF are an important new source of funding through which five Multilateral Development Banks (MDBs) will provide additional grants and concessional financing to developing countries to address urgent climate change challenges. The five MDBs are the African Development Bank, the Asian Development Bank, the European Bank for Reconstruction and Development, the Inter-American Development Bank, and the World Bank Group.
2. The Strategic Climate Fund (SCF) funds the piloting of new development approaches or scale-up of activities aimed at a specific climate change challenge or sectoral response in the areas of sustainable management of forests to reduce deforestation and forest degradation management (the Forest Investment Program or FIP), climate resilience (the Pilot Program for Climate Resilience or PPCR), and scaling up renewable energy in low income countries (the Program for Scaling up Renewable Energy in Low Income Countries or SREP). MDB units and staff work with institutions in recipient countries to identify and prepare CIF opportunities in each of the above areas.
3. The SCF Trust Fund Committee has agreed that an independent quality review will be undertaken for each individual investment plan (hereinafter referred to as “investment plans”) under the FIP, PPCR and SREP. Such a review should be independent and part of the process of developing these plans. The review should:
 - a) add value to the design process of the investment plan;
 - b) be part of the country-led preparation process of an investment plan;
 - c) reflect the objectives and investment criteria of the relevant program under the SCF;
 - d) provide knowledge and experience for interested stakeholders, including the members and observers to the SCF governing bodies.
4. The main objective of the quality review is to support the development of high quality investment plans. The review should assist pilot countries in ensuring that their investment plans meet the requirements of the relevant program, and in facilitating the process of endorsement.

Duties and responsibilities of the reviewer

5. Conduct a review of the first complete version of the [Investment Plan][Strategic Program for Climate Resilience] of [country] in accordance with the procedures adopted by the Sub-Committee (see *Proposal for the Preparation of Independent Technical Review of PPCR and SREP Investment Plans*). The reviewer should familiarize him- or herself with the programming modalities, investment criteria, design document and other documents provided by the MDBs prior to undertaking this work.
6. In undertaking the review of an investment plan, expert reviewers will assess whether the investment plan meets the general criteria below and the program-specific criteria contained in Annex A, including:
 - a. complies with the principles, objectives and criteria of the relevant program as specified in the design documents and programming modalities
 - b. takes into account the country capacity to implement the plan
 - c. has been developed on the basis of sound technical assessments
 - d. demonstrates how it will initiate transformative impact
 - e. provides for prioritization of investments, adequate capturing and dissemination of lessons learned, and monitoring and evaluation and links to the results framework
 - f. has been proposed with sufficient stakeholder consultation and provides for appropriate stakeholder engagement
 - g. adequately addresses social and environmental issues, including gender
 - h. supports new investments or funding additional to on-going/planned MDB investments
 - i. takes into account institutional arrangements and coordination
 - j. promotes poverty reduction
 - k. considers cost effectiveness of investments.
7. Submit the review to the government, [MDBs], and CIF Administrative Unit within two weeks upon receipt of the [Investment Plan] [Strategic Program for Climate Resilience] using the template contained in the Annex D.
8. Discuss upon request with representatives from [country] and [MDB] the findings and recommendations of the review and, if necessary, submit a revised version of the review generally within five (5) working days after this discussion has taken place. Representatives from [MDBs] will indicate the date when they are expected to receive the final version of the review.
9. Participate in the following meetings:
 - [...]
10. The reviewer shall:

- make all efforts to ensure a successful review whose main objective is to support the development of high quality investment plans.
- work in his or her personal capacity and perform duties in an objective, neutral and professional manner.
- protect any confidential information provided in the course of the review both during and after the term of service.
- disclose any potential conflict of interest relating to review activities.

Appointment of a reviewer

11. The CIF Administrative Unit has established a roster of experts to perform the independent reviews. The reviewer is to be selected following the procedures approval by the SCF Committee (see *Proposal for the Preparation of Independent Technical Review of PPCR and SREP Investment Plans*).

Timeframe:

12. The reviewer will be hired for a total of [X] days, between [starting date of contract] to [end date of contract]

Reporting:

13. The reviewer will report to the CIF Administrative Unit.

Country visit (only if required)

14. The consultant will be required to travel to [country] on [date]. Estimated costs of such visit are USD [X].

Rate:

15. [To be determined depending on the experience/qualifications of the reviewer.]

Annex D: Outline of the Review

1. Title of the investment plan.
2. Program under the SCF.
3. Name of the reviewer.
4. Date of submission.
5. Part I: General criteria.
Please comment on whether the investment plan complies with the general criteria indicated in Annex A of the "Proposal for the preparation of independent technical reviews of PPCR and SREP investment plans and programs".
6. Part II: Compliance with the investment criteria or business model of the relevant program.
Please comment on whether the investment plan complies with the criteria specific for the relevant program, as indicated in Annex A of the "Proposal for the preparation of independent technical reviews of PPCR and SREP investment plans and programs".
7. Part III: Recommendations.
Please provide any recommendations that could enhance the quality of the investment plan.