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To <cifadminunit@worldbank.org>

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Subject RE: PPCR Decision by mail approving Guidelines for Joint Missions to Design PPCR Pilot Programs (Phase I)

Dear all,

Thank you very much for sharing the draft joint mission guidance. We have some substantive comments and, overall, we would prefer the guidelines to be finalised in the light of discussion at the PPCR-SC meetings next week, given its close connection to the programming paper on next week's agenda and importance in terms of guiding country level action to start the PPCR process.

We broadly agree with the descriptions of the activities for the joint missions should undertake, and the format of the proposals for Phase 1 financing. We also support the proposal that there be up to two missions over the course of development of the SPCR.

Our comments centre around the framing of the missions to ensure an approach that a) is strongly country-led from the start and b) promotes a partnership framework between government and all donors (and other stakeholders) working on climate resilience.

Country ownership

We would like the principle of country ownership and leadership to be given more emphasis. Para 21 suggests the mission will "work with government" rather than be led by government. It also suggests that the mission will already have a "draft strategic program" on which to base consultations - rather than the development of the plan by government being the outcome of the process designed by the mission. To some extent the latest draft of the programming paper gives a clearer sense of the sequencing of activities between the two missions.

The draft mission TOR are also oriented to an MDB-led, rather than a government-led, undertaking. We suggest a key principle should be that government lead the drafting of all documents: mission TOR, mission report, and the proposal for preparation of the SPCR, with appropriate support/quality assurance by the MDBs.

Pre-mission preparation will be crucial in many countries (as para 25 states), to raise awareness widely and ensure that the government is in a position to take a leadership role. We need to ensure that the MDBs are sufficiently resourced and informed about the PPCR's objectives in-country to take forward this kind of preparation, and that this preparation is not confined to visits from HQ-based experts. We would also like to see the paper state that the MDBs (and other involved agencies) will need to ensure mainstreaming of the climate resilience agenda across their own programmes in country, if the PPCR is to have a truly cross sectoral impact. We would rather see initial missions delayed for the period required to undertake initial policy dialogue/consultation on the programme than a rush to get them going.

Partnerships with other agencies

Given that the aim of the SPCR process "to identify and align government entities (and development partners) around a strategic vision and agreed approach to the integration of climate resilience into development" and that the activities identified will encompass more than what the PPCR itself can fund,

the relationship to other multilateral and bilateral agencies needs to go beyond cooperation and consultation. We would like to see the emphasis (e.g. in para 28) more on the involvement of many partners, the government choosing a lead, and them all working together. Para 17 states that the joint mission should address how to better use the PPCR as a partnership framework for integrating climate resilience into national processes *where appropriate* - but we think that this should in fact be a core function for the joint mission, and the PPCR process as a whole.

Overall there could be less defensive language about MDB-leadership of the programme. The PPCR has the opportunity to provide the umbrella for a new partnership approach between government and all other actors on adaptation, in accordance with aid effectiveness best practice, and the paper's language should promote an openness to high levels of close collaboration with other actors and agencies.

It would be good to reference upfront the possibility noted in the draft programming paper (para 68) of other agencies/delivery partners acting as executing entities.

The paper could include suggestions/recommendations around the format of the joint missions, to better promote a consultative and participatory approach e.g the mission being based around a multi-stakeholder workshop.

We would like to see explicit provision for the core mission team to include members from other agencies (rather than just a requirement for them to be consulted), should the government wish it.

I hope this is helpful. Very happy to discuss and/or provide drafting changes where this would be useful.

Many thanks,

Judith

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-----Original Message-----

From: cifadminunit@worldbank.org [<mailto:cifadminunit@worldbank.org>]

Sent: 22 April 2009 20:39

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Subject: PPCR Decision by mail approving Guidelines for Joint Missions to Design PPCR Pilot Programs (Phase I)

Dear PPCR Sub-Committee Member,

At its meeting in January, the Sub-Committee requested the Administrative Unit to prepare guidance for the initial joint missions to the identified pilot countries for review and approval by mail so as not to delay the launching of such missions to countries that complete their Acceptance of the Offer to participate in the PPCR.?

Please find attached a proposal for Guidelines for Joint Missions to Design PPCR Pilot Programs (Phase I), which has been prepared in close collaboration with the MDB Committee. This paper has been developed in parallel with the PPCR Programming Paper that will be submitted for review and approval to the next PPCR Sub-Committee.

We would like to invite you to review the guidelines and to approve the following decision by mail:

The PPCR Sub-Committee reviewed and approved the Guidelines for Joint Missions to Design PPCR Pilot Programs (Phase I), dated April 21, 2009, as a basis for guiding collaboration between the pilot countries and the MDBs through joint missions to develop proposals for Phase I of their PPCR work.

If we do not receive any objections by May 6, 2009, the decision will be approved.

(See attached file: PPCR joint mission guidance note 04-21.doc)

Sincerely,

Patricia A. Bliss-Guest
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(sent by Perpetual Boateng)

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